

Message Text

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ORIGIN IO-14

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FM SECSTATE WASHDC
TO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L STATE 108383

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PORG, SF, WA

SUBJECT: NAMIBIA: DRAFT SWAPO STATEMENT PREPARED BY
AFRICAN FOREIGN MINISTERS

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1. FOLLOWING IS TEXT OF DRAFT STATEMENT DEVELOPED FOR
SWAPO BY AFRICAN FOREIGN MINISTERS IN NEW YORK. STATEMENT
WAS GIVEN TO SWAPO PRESIDENT SAM NUJOMA FOR HIS CONSIDERA-
TION BY NIGERIAN FOREIGN MINISTER GARBA AT CLOSE OF APRIL
27 MEETING WITH THE SECRETARY. NUJOMA AGREED TO REVIEW
STATEMENT, ALTHOUGH HE WAS CLEARLY TAKEN ABACK BY GARBA'S
ACTION. DRAFT STATEMENT APPEARS TO BE AN EFFORT BY THE

NIGERIANS AND FRONT LINE STATES TO FORCE ON SWAPO A FORMULA FOR ACCEPTANCE OF CONTACT GROUP PROPOSAL. WE DO NOT KNOW WHAT FRONT LINE WILL DO WITH ITS STATEMENT IF NUJOMA INSISTS ON STATEMENT (TEXT SEPTTEL) HE GAVE THE SECRETARY TODAY- FOR BONN, LONDON, PARIS, AND OTTAWA: PLEASE PROVIDE TEXT OF AFRICAN DRAFT TO FOREIGN OFFICE WITH EXPLANATION OF ITS ORIGINS. BRITISH WILL BE PARTICULARLY INTERESTED IN SEEING TEXT PRIOR TO GARBA'S APRIL 28 MEETING WITH PM CALLAGHAN.

2. BEGIN TEXT: POSSIBLE STATEMENT BY SWAPO ON THE PROPOSALS OF THE GROUP OF FIVE WESTERN MEMBERS OF THE SECURITY COUNCIL

I HAVE THE HONOUR AND PRIVILEGE TO STATE, AS PRESIDENT OF SWAPO, THAT WE HAVE RECEIVED THE PROPOSALS OF THE CONTACT GROUP OF FIVE WESTERN MEMBERS OF THE SECURITY COUNCIL, NAMELY, CANADA, FEDERAL REPUBLIC OF GERMANY, GREAT BRITAIN, FRANCE AND THE UNITED STATES, PRESENTED TO THE INTERESTED PARTIES ON 29 AND 30 MARCH, 1978. I UNDERSTAND THAT THEY HAVE BEEN CIRCULATED AS DOCUMENT S/12636 OF THE SECURITY COUNCIL ON APRIL 10, 1978.

I WISH TO EXPRESS, ON BEHALF OF SWAPO, OUR APPRECIATION TO THE CONTACT GROUP FOR THE TIME AND RESOURCES EXPENDED IN THE PROCESS OF THE NEGOTIATIONS WHICH HAS NOW PRODUCED
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THIS DOCUMENT.

SWAPO PARTICIPATED FULLY IN THE VARIOUS TALKS THAT HAVE LED TO THE PRESENT STAGE. DURING THIS PERIOD, WE HAVE MOVED FROM A POSITION WHERE WE STATED THE VIEW THAT NO SOLUTION WHICH DID NOT APPLY THE FULL FUNDAMENTAL PRINCIPLES OF SECURITY COUNCIL RESOLUTION 385 WOULD BE ACCEPTABLE TO SWAPO.

FIRST, WE INSISTED THAT SOUTH AFRICA SHOULD COMPLETELY WITHDRAW ITS ILLEGAL ADMINISTRATION FROM NAMIBIA. IN THE INTEREST OF COMPROMISE AND PROGRESS, WE HAVE SINCE ACCEPTED THE PRESENCE OF A "TOKEN" FORCE OF 1,500 SOUTH AFRICAN TROOPS IN THE TERRITORY. THIS IS BEYOND WHAT IS ENVISAGED IN SECURITY COUNCIL RESOLUTION 385.

SECOND, IT WAS OUR VIEW THAT ELECTIONS SHOULD NOT BE HELD WITH THE CONTINUED PRESENCE OF SECURITY FORCES, ESPECIALLY THE SOUTH AFRICAN POLICE FORCE. THIS IS AN AREA WHERE THE WESTERN CONTACT GROUP PROPOSALS ARE NOT VERY CLEAR.

IT WILL BE NECESSARY FOR THE UN SECRETARY-GENERAL, UNDER

THE AUTHORITY OF THE SECURITY COUNCIL, TO SPELL OUT THE DETAILS FOR THE DISMANTLING OF BANTUSTAN TRIBAL AUTHORITIES, SECURITY FORCES, CITIZEN FORCES, TRIBAL ARMIES, COMMANDOS AND SHOOTING CLUBS.

IF IT BECOMES IMPERATIVE THAT SOME OF THE PARA-MILITARY POLICE FORCE SHOULD REMAIN, THERE IS NEED TO IDENTIFY CLEARLY MEASURES REQUIRED FOR THEIR SUPERVISION AND CONTROL, IN ORDER TO REMOVE THE PSYCHOLOGICAL BARRIERS AND LEGITIMATE FEARS TO ASSURE FREE AND FAIR ELECTIONS.

THIRD, WALVIS BAY AND ITS ENVIRONS ARE CENTRAL TO NAMIBIA'S TERRITORIAL INTEGRITY AND NATIONAL UNITY. DURING OUR LAST CONTACT WITH THE GROUP OF FIVE, SWAPO
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MAINTAINED, AND CONTINUES TO INSIST, THAT SOUTH AFRICA SHOULD RENOUNCE ITS ANNEXATION OF WALVIS BAY.

IT IS, THEREFORE, CLEAR IN THESE NEGOTIATIONS THAT SWAPO, IN COOPERATION WITH THE GROUP OF FIVE AND ALL THOSE CONCERNED WITHIN THE UN SYSTEM, HAVE COME A LONG WAY IN THE QUEST FOR A JUST AND PEACEFUL MOVE TOWARD THE RESOLUTION OF THE NAMIBIAN QUESTION.

IT IS, HOWEVER CLEAR IN PRINCIPLE, THAT WHILE SWAPO ACCEPTS DOCUMENT S/12636, THERE ARE STILL A NUMBER OF NECESSARY CLARIFICATIONS WHICH SHOULD BE NEGOTIATED, IN ORDER TO CONCLUDE THE LONG SERIES OF TALKS THAT HAVE BROUGHT US TO THE PRESENT STAGE.

SWAPO CONTINUES TO HOLD ITSELF READY FOR FURTHER CONSULTATIONS AND NEGOTIATIONS THAT ARE OBVIOUSLY NECESSARY IN ORDER TO REACH AGREEMENT TOWARDS A GENERALLY ACCEPTABLE PEACEFUL SOLUTION ON THE BASIS OF SECURITY COUNCIL RESOLUTION 385 AND THE PROPOSALS OF THE CONTACT GROUP OF FIVE.
END TEXT.

3. COMMENT: WE REGARD ABOVE PAPER AS EQUIVALENT TO AN AFRICAN RESPONSE, MINUS SWAPO, TO CONTACT GROUP PROPOSAL, WITH UNDERSTANDING THAT AFRICANS PROBABLY MADE THE STATEMENT LESS FAVORABLE IN ORDER TO MAKE IT MORE PALATABLE TO SWAPO.

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